STATE OF CALIFORNIA REGIONAL WATER QUALITY CONTROL BOARD LOS ANGELES REGION

In the matter of:)	Complaint No. R4-2008-0135-M
)	Mandatory Minimum Penalty
)	for
St. Vincent Medical Center)	Violation of California Water Code § 13376
S. Mark Taper Foundation Transplant Center)	and
2200 West Third Street)	Order No. R4-2003-0111
Los Angeles, CA 90057		(NPDES No. CAG994004)

This Complaint to assess the mandatory minimum penalty pursuant to California Water Code (CWC) § 13385 (h) and (i) is issued to St. Vincent Medical Center (hereinafter Permittee) based on a finding of violation of waste discharge requirements prescribed in Order No. R4-2003-0111 (NPDES No. CAG994004, CI No. 7154).

The Assistant Executive Officer of the Regional Water Quality Control Board, Los Angeles Region (Regional Board) finds the following:

- 1. The Permittee operates the S. Mark Taper Foundation Transplant Center (facility) located at 2200 West Third Street, Los Angeles, California. The Permittee discharges up to 14,400 gallons per day (gpd) of seepage groundwater into a nearby storm drain (Latitude 34° 04' 01", Longitude 118° 16' 49"). The wastewater is susceptible of containing oil and grease (O&G), pH, and other pollutants that can degrade water quality and impact beneficial uses of water, and which are defined as wastes under the Porter-Cologne Water Quality Control Act (CWC § 13000 et seq.). The wastewater flows through the storm drain system into Ballona Creek, a navigable water of the United States.
- 2. On July 8, 2005, the Executive Officer of the Regional Board determined that the waste discharges from the Permittee's facility met the conditions to be enrolled under Order No. R4-2003-0111 adopted by the Regional Board on August 7, 2003. The facility was so enrolled effective on July 8, 2005. Order No. R4-2003-0111 serves as General National Pollutant Discharge Elimination System (NPDES) Permit No. CAG994004 (Waste Discharge Requirements for Discharges of Groundwater from Construction and Project Dewatering to Surface Waters in Coastal Watersheds of Los Angeles and Ventura Counties).

3. Order No. R4-2003-0111 (Part E.1.a. & E.2, pages 13 and 18) includes the following effluent limitations for O&G and pH:

Constituent	Unit of Measure	Discharge Limitations (Daily Maximum)	Discharge Limitations (Monthly Average)
Oil and Grease	mg/L	15	10
pН	s.u	6.5 – 8.5	

mg/L = milligrams/liter; s. u. = standard units

- 4. Any discharge containing pollutants violating the effluent limitations set in the waste discharge requirements is prohibited by CWC § 13376.
- 5. Among the provisions in the Permittee's waste discharge requirements are the requirements to implement a discharge monitoring program and to prepare and submit quarterly NPDES self-monitoring reports to the Regional Board pursuant to the authority of CWC § 13383.
- 6. Five (5) violations of Order No. R4-2003-0111 were noted in the Permittee's self-monitoring reports for the 2nd Quarter 2006, 1st Quarter 2007, and 4th Quarter 2007.
- 7. On December 2, 2008, the Chief Deputy Executive Officer of the Regional Board issued the Permittee Offer to Participate in Expedited Payment Program (EPP) No. R4-2008-0135-M, which included a Notice of Violation notifying the Permittee of the five (5) effluent limitation violations that occurred between June 30, 2006 and December 27, 2007 that were subject to mandatory minimum penalties.
- 8. Subsequent to issuance of the EPP, eight (8) additional violations of Order No. R4-2003-0111 were reported by the Permittee in its self-monitoring reports for the period January 2008 through March 2009.
- 9. The thirteen (13) violations include effluent limitation violations of O&G and pH. These violations are identified in Exhibit "A" attached hereto and incorporated herein by reference.
- 10. CWC § 13385(h)(1) requires the Regional Board to assess a mandatory minimum penalty of three thousand dollars (\$3,000) for each serious violation. Pursuant to CWC § 13385(h)(2), a "serious violation" is defined as any waste discharge that violates the effluent limitations contained in the applicable waste discharge requirements for a Group II pollutant by 20 percent or more, or for a Group I pollutant by 40 percent or more. Appendix A of Part 123.45 of Title 40 of the Code of Federal Regulations specifies the Group I and II pollutants.
- 11. Oil and Grease is a Group I pollutant
- 12. CWC § 13385(i) requires the Regional Board to assess a mandatory minimum penalty of three thousand dollars (\$3,000) for each violation whenever the permittee violates a

- waste discharge requirement effluent limitation in any period of six consecutive months, except that the requirement to assess the mandatory minimum penalty shall not be applicable to the first three violations within that time period.
- 13. The maximum amount of administrative civil liability assessable pursuant to CWC § 13385 is \$10,000 per day of violation plus \$10 times the number of gallons by which the volume discharged but not cleaned up exceeds 1,000 gallons.

YOU ARE HEREBY GIVEN NOTICE THAT:

- 14. The Assistant Executive Officer proposes that the Permittee be assessed a mandatory minimum penalty in the amount of \$21,000 for the violations that occurred during the June 2006 through March 2009 monitoring periods. Refer to Exhibit "A" for the calculation of the amount of mandatory minimum penalty.
- 15. The Permittee may waive the right to a hearing and pay the recommended administrative civil liability. Should the Permittee choose to waive its right to a hearing, an authorized agent must sign the waiver form attached to this Complaint and return it to the Regional Board by 5:00 pm on November 20, 2009. If the hearing is waived, a check in the amount of \$21,000 (payable to the State Water Pollution Cleanup and Abatement Account) must be received by the Regional Board by 5:00 pm on November 20, 2009.
- 16. If the Regional Board does not receive a waiver and full payment of the recommended penalty by November 20, 2009, the Complaint will be heard before the Regional Board or Regional Board Hearing Panel pursuant to California Water Code §§ 13228.14 and 13323. The Notice of Public Hearing contains that date, time, location, and specific procedures of the scheduled hearing of this matter.
- 17. If a hearing on this matter is held, the Regional Board will consider whether to affirm, reject, or modify (i.e. increase the proposed civil liability above the mandatory minimum) the proposed civil liability, or whether to refer the matter to the Attorney General for assessment of judicial civil liability.
- 18. There are no statutes of limitations that apply to administrative proceedings. The statutes of limitations that refer to "actions" and "special proceedings" and are contained in the California Code of Civil Procedure apply to judicial proceedings, not administrative proceeding. See *City of Oakland v. Public Employees' Retirement System* (2002) 95 Cal. App. 4th 29, 48; 3 Witkin, Cal. Procedure (4th ed. 1996) Actions, §405(2), p. 510.)
- 19. Notwithstanding the issuance of this Complaint, the Regional Board shall retain the authority to assess additional penalties for violations of the requirements of the Permittee's waste discharge requirements for which penalties have not yet been assessed or for violations that may subsequently occur.

- 20. This enforcement action is exempt from the provisions of the California Environmental Quality Act, California Public Resources Code § 21000 et seq., in accordance with California Code of Regulations, title 14, § 15321.
- 21. Regulations of the US Environmental Protection Agency require public notification of any proposed settlement of the civil liability occasioned by violation of the Clean Water Act including NPDES permit violations. Accordingly, interested persons will be given thirty days to comment on any proposed settlement of this Complaint.

Samuel Unger, P. E.

Assistant Executive Officer

Los Angeles Regional Water Quality Control Board

October 30, 2009

WAIVER FORM FOR ADMINISTRATIVE CIVIL LIABILITY COMPLAINT

By signing this waiver, I affirm and acknowledge the following:

I am duly authorized to represent St. Vincent Medical Center (hereinafter "Permittee") in connection with Administrative Civil Liability Complaint No. R4-2008-0135-M (hereinafter the "Complaint"). I am informed that California Water Code section 13323, subdivision (b), states that, "a hearing before the regional board shall be conducted within 90 days after the party has been served [with the complaint]. The person who has been issued a complaint may waive the right to a hearing."

- ☐ Check here if the Permittee waives the hearing requirement and will pay the recommended liability.
 - a. I hereby waive any right the Permittee may have to a hearing before the Regional Board.
 - b. I certify that the Permittee will remit payment for the proposed civil liability in the full amount of \$21,000 by check that references "ACL Complaint No. R4-2008-0135-M" made payable to the "State Water Pollution Cleanup and Abatement Account". Payment must be received by the Regional Board by November 20, 2009 or this matter will be placed on the Regional Board's agenda for a hearing as initially proposed in the Complaint.
 - c. I understand the payment of the above amount constitutes a proposed settlement of the Complaint, and that any settlement will not become final until after the 30-day public notice and comment period. Should the Regional Board receive significant new information or comments from any source (excluding the Regional Board's Prosecution Team) during this comment period, the Regional Board's Assistant Executive Officer may withdraw the complaint, return payment, and issue a new complaint. I understand that this proposed settlement is subject to approval by the Regional Board, and that the Regional Board may consider this proposed settlement in a public meeting or hearing. I also understand that approval of the settlement will result in the Permittee having waived the right to contest the allegations in the Complaint and the imposition of civil liability.
 - d. I understand that payment of the above amount is not a substitute for compliance with applicable laws and that continuing violations of the type alleged in the Complaint may subject the Permittee to further enforcement, including additional civil liability.

(Print Name and Title)	
(Signature)	
(Date)	

Complaint No. R4-2008-0135-M

EXHIBIT "A"
Effluent Limit Violations

St. Vincent Hospital CI No. 7154

Penalty	\$0	\$3,000	\$3,000	\$0	\$0	\$0	\$3,000	\$3,000	\$3,000	\$3,000	\$0	\$3,000	\$0		\$21,000
Water Code Section 13385	(1)(1)	(h)(1)	(h)(1)	(i)(1)	(i)(1)	(i)(1)	(i)(1)	(i)(1)	(i)(1)	(i)(1)	(i)(1)	(i)(1)	(i)(1)		Total
Serious/ Chronic	Chronic	Serions	Serions	Chronic	Chronic	Chronic	Chronic	Chronic	Chronic	Chronic	Chronic	Chronic	Chronic		
% Exceeded	22	107	211	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA		
Pollutant Category*	1	-	1	NA	NA	NA	NA	NA	NA	NA	NA	NA	NA		
Units	mg/L	mg/L	mg/L	pH units	pH units	pH units	pH units	pH units	pH units	pH units	pH units	pH units	pH units		
Permit Limit	10	15	10	6.5 - 8.5	6.5 - 8.5	6.5 - 8.5	6.5 - 8.5	(6.5 - 8.5	6.5 - 8.5	6.5 - 8.5	6.5 - 8.5	6.5 - 8.5	6.5 - 8.5		
Reported Value	12:2	31.1	31.1	6.1	60.9	6.26	6.19	6.22	6.37	6.02	5.89	6.21	6.08		
Parameter	Oil and Grease	Oil and Grease	Oil and Grease	Hd	hd	Hd	Hd	hd	Hd	Hd	Hd	Hd	hd		
Violation Type	Monthly Average	Daily Maximum	Monthly Average	Instantaneous Minimum	Instantaneous Minimum	Instantaneous Minimum	Instantaneous Minimum	Instantaneous Minimum	Instantaneous Minimum	Instantaneous Minimum	Instantaneous Minimum	Instantaneous Minimum	Instantaneous Minimum		
Monitoring Period	2 nd Quarter 2006	1st Quarter 2007	1st Quarter 2007	4th Quarter 2007	4 th Quarter 2007	1st Quarter 2008	1st Quarter 2008	2 nd Quarter 2008	2 nd Quarter 2008	3 rd Quarter 2008	4 th Quarter 2008	4 th Quarter 2008	1st Quarter 2009	-	
Date	06/30/2006	01/29/2007	01/29/2007	11/27/2007	12/27/2007	01/22/2008	02/27/2008	04/28/2008	05/28/2008	07/07/2008	10/27/2008	11/13/2008	03/30/2009		